

74TH CONGRESS 2D Session

IN THE SENATE OF THE UNITED STATES

FEBRUARY 24 (calendar day, Apan 23), 1936

Mr. TYDINGS introduced the following bill; which was read twice and a depend to the Committee on Territories and Insular Affairs

A BILL

to provide for a referendum in Puerto Rico on the question of independence, to provide for carrying it into effect, and for other purposes.

!	Be it enacted by the Senate and House of Representa-
1	tives of the United States of America in Congress assembled,
3	TITLE I
ł	REFERENDUM IN PUERTO RICO ON ANDEPENDENCE.
.,	SECTION. 1. There shall be submitted to the people of
4	Puerto Rico at a special election to be held on the first
1 -	Tuesday following the first Monday in November 1937 the
`	following question to be voted on by secret written ballot:

1 "Shall the people of Puerto Rico be sovereign and 2 - independent !

- 3 Yes []
- 4 No []."
- 5

PUBLICATION OF ACT

SEC. 2. The Governor of Puerto Rico is hereby author-6 ized and directed to cause to be prepared a correct tran-7 lation of this Act into the Spanish language. He shall cause 8 copies of this Act, in English and Spanish, to be con-9 spicuously and continuously posted in all public place-10 in Puerto Rico for at least thirty calendar days before said 11 election and shall similarly cause copies to be published in 12 all newspapers in Puerto Rico of general circulation. 13 He shall take appropriate measures to insure that the provisions 14 of this Act are made known to persons unable to read, either 15by radio broadcast or otherwise. 16

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EXISTING LAWS TO GOVERN: EXPENSES

18 SEC. 3. All laws applicable to said regular election 19 including the laws governing the qualification and registra 20 tion of electors and the safeguarding of elections, shall apply 21 to said referendum. The Legislature of Puerto Rico shall 22 provide for the necessary expenses incident to said 23 referendum.

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ANNOUNCEMENT OF RESULT: EFFECT

SEC. 4. After said election shall have been held and 6) the results thereof duly ascertained, the Governor of Puerto 3 Rico shall certify to the President of the United States the 1 result of the vote in said referendum. If a majority of the 1 votes cast in said referendum are in the affirmative, then (5 the President shall so proclaim, and tale II of this Act 7 shall become operative upon such proclamation. If a ma-5 jority of the votes cast in said recondum are in the nega-1 tive, then the President shall so proclaim, and title 11 of $\left(\right)$ this Act shall not go into effect. 11

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TITLE H

CONVENTION TO FRAME CONSTITUTION FOR PLERTO RICO 13 SECTION 101. The Legislature of Pherro Rico is hereby 14 authorized to provide for the election of delegates to a i. constitutional convention which shall meet in the Capitol 16 Building at Man Juan, at such time as the Legislature of 17 Puerto Rico may my but not later than June 1, 1957, to 13 formulate and draft a constitution for the Government of 19 the Commonwealth of Puerto Rico, subject to the conditions 20 and qualifications prescribed in this title, which shall exer-21 cise jurisdiction over all the territory in the West Indie-**シ**シ ceded to the United States by acticle 11 of the treaty of 23

peace included between the United F ites and Spain on
 the 1-th day of December 1898, except for one island
 Cubico and the blands and keys a linear thereto. The
 Typicature of Puerts Rico shall provide for the necessary
 expresses of such convention.

6 CHARACTER OF TONSTITUTION: TO ATORY PLOVISIES
7 (SEC. 102. (a) The constitution terrentiated soft dotted
8 shall be republican in form, shall constitution of the soft at a set of the soft of th

13 (1) All citizens of Puerto Ratio shall ow subgiance to14 the United States.

(2) Eve cofficer of the Government of the Commonwealth of Puerto Rico shall, before entropy upon the discharge of his duties, take and subscribe an oath of office.
declaring, among other things, that he recognizes and accepts
the supreme authority of adjustit multiplication true faith and
allegiance to the cluited States.

21 (3) Absolute toleration of religious sentiment shall be
22 secured and no inhabitant or religious organization shall be
23 molested in person or property on account of religious belief
24 or mode of worship.

(4) Property owned by the United States; cemeteries;
churches, and parsonages or convents appurtement thereto;
and all lands, buildings, and improvements used exclusively
for religious, charitable, or educational purposes shall be
exempt from taxation.

6 (5) Trade relations between Puerto Rico and the 7 United States shall be upon the basis prescribed in section 8 111.

9 (6) The public debt of Paerto Rico and its subordinate 10 branches shall not exceed limits now or hereafter fixed by 11 the Congress of the United States; and no loans shall be 12 contracted in foreign countries without the approval of 13 the President of the United States.

(7) The debts, liabilities, and obligations of the present
Government of Puerto Rico, its municipalities and instru
mentalities, valid and subsisting at the time of the adoption
of the constitution, shall be assumed and paid by the new
Government,

(8) Provision shall be made for the establishment and20 maintenance of an adequate system of public schools.

(9) Acts affecting currency, coinage, imports, exports,
and immigration shall not become law until approved by the
President of the United States.

(10) Foreign affairs shall be under the direct super
vision and control of the United States.

(11) All Acts passed by the Legislature of the Com monwealth of Puerto Rico shall be reported to the Congress
 of the United States.

- 4 (12) Puerto Rico recognizes the right of the United
 5 States to expropriate property for public uses, to maintain
 6 military and other reservations and armed forces in Puerto
 7 Rico, and, upon order of the President, to call into the
 8 service of such armed forces all military forces organized
 9 by the Puerto Rican Government.
- (13) The decisions of the courts of the Common
 wealth of Puerto Rico shall be subject to review by the
 courts of the United States as now provided by law.
- (14) The United States may, by Presidential produc 13 mation, exercise the right to intervene for the preservation 14of the Government of the Commonwealth of Puerto Rico 15and for the maintenance of the Government as provided 16 in the constitution thereof, and for the protection of life. 17 property, and individual liberty and for the discharge of 18 Government obligations under and in accordance with the 19provisions of the constitution. 20
- (15) The authority of the United States High Con.
 missioner to the Government of the Commonwealth &
 Puerte Rico, as provided in this sitle, shall be recognized.
 (16) Citizens and corporations of the United States
 shall enjoy in the Commonwealth of Puerto Rico all the

1 civil rights of the citizens and corporations, respectively,
2 thereof.

3 (17) The jurisdiction of the United States District
4 Court for the District of Puerto Rico shall be as now pro5 vided by law.

(b) The constitution shall also contain the following
provisions, effective as of the date of the proclamation of
the President recognizing the independence of Puerto Rico,
as hereinafter provided:

10 (1) That the property rights of the United States 11 and Puerto Rico shall be promptly adjusted and settled, and 12 that all existing property rights of citizens or corporations 13 of the United States shall be acknowledged, respected, and 14 safeguarded to the same extent as property rights of citizens 15 of Puerto Rico.

16 (2) That the officials elected and serving under the 17 constitution adopted pursuant to the provisions of this Act 18 shall be constitutional officers of the free and independent 19 Government of Puerto Rico and qualified to function $\frac{t}{10}$ all 20 respects as if elected directly under such Government, and 21 shall serve their full terms of office as prescribed in the 22 constitution.

(3) That the debts and liabilities of Puerto Rico, its
municipalities and instrumentalities, which shall be valid
and subsisting at the time of the final and complete with-

drawal of the sovereignty of the United States, shall be 1 assumed by the free and independent Government of 2 Puerto Rico; and that where bonds have been issued under 3 authority of an Act of Congress of the United States by -1 Puerto Rico, or any municipality or instrumentality therein. 5 the Puerto Rican Government will make adequate provi-6 sion for the necessary funds for the payment of interest 7 and principal, and such obligations shall be a first lien on \mathbf{S} the taxes collected in Puerto Rico. 9

(4) That the Government of Puerto Rico, on becoming independent of the United States, will assume all
continuing obligations assumed by the United States under
the treaty of peace with Spain ceding Puerto Rico to the
United States except insofar as such obligations apply to
the island of Culebra and the islands and keys adjacent
thereto.

(5) That by way of further assurance the Governiii ment of Pherto Rico will embody the foregoing provisions
(except paragraph (2)) in a treaty with the United States.
SUBMISSION OF CONSTITUTION TO THE PRESIDENT OF

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THE UNITED STATES

SEC. 103. Upon the drafting and approval of the constitution by the constitutional convention in Puerto Rico. the constitution shall be submitted within one year after the taking effect of this title to the President of the United

States, who shall determine whether or not it conforms with 1 the provisions of this title. If the President finds that the 3 proposed constitution conforms substantially with the pro-3 visions of this title he shall so certify to the Governor of 4 Puerto Rico, who shall so advise the constitutional conven-5If the President finds that the constitution does not tion. 6 conform with the provisions of this title he shall so advise 7 the Governor of Puerto Rico, stating wherein in his judg-8 ment the constitution does not so conform and submitting 9 provisions which will in his judgment make the constitution $\left(\right)$ so conform. The Governor shall in turn submit such mesi1 sage to the constitutional convention for further action by 12 them pursuant to the same procedure hereinbefore defined 13 until the President and the constitutional convention are in 11 15 agreement.

SUBMISSION OF CONSTITUTION TO PEOPLE OF TUEBTO RICO. 15 SEC. 104. After the President of the United States 17 has certified that the constitution conforms with the pro-18 visions of this title, it shall be submitted to the people of 19 Puerto Rico for their ratification or rejection at an election 20 to be held within four months after the date of such certifi-21 cation, on a date to be fixed by the Legislature of Puerto ·)·) Rico, at which election the qualified voters of Puerto Rico 23 shall have an opportunity to vote directly for or again t the 77 proposed constitution and ordinances appended thereto. 25

Such election shall be held in such manner as may be 1 prescribed by the Legislature of Puerto Rico, to which the 2 return of the election shall be made. The Legislature of 3 Puerto Rico shall by law provide for the canvassing of the 4 return and shall certify the result to the Governor of Puerto 5 Rico, together with a statement of the votes cast and a copy 6 of said constitution and ordinances. If a majority of the 7votes cast shall be for the constitution, the Governor of 8 Puerto Rico shall, within thirty days after receipt of the 9 certification from the Legislature of Puerto Rico, issue a 10 proclamation for the election of officers of the Government 11 of the Commonwealth of Puerto Rico provided for in the 12The election shall take place not earlier than constitution. 13 three months nor later than six months after the proclama-14 tion by the Governor ordering such election. When the 15 election of the officers provided for under the constitution 16 has been held and the results determined, the Governor of 17 Puerto Rico shall certify the results of the election to the 18 President of the United States, who shall thereupon issue 19a proclamation announcing the results of the election, and 20upon the issuance of such proclamation by the President the 21existing Puerto Rico Government shall terminate and the 22new Government shall enter upon its rights, privileges. 23powers, and duties, as provided under the constitution. The 24present Government of Puerto Rico shall provide for the 25 26 orderly transfer of the functions of government.

1 If a majority of the votes cast are against the constitu-2 tion, then the constitutional convention shall frame a new 3 constitution, which shall be submitted to the President, as 4 provided in section 103 of this title, and to the people of 5 Puerto Rico, as provided in this section, until a constitution 6 framed in accordance with this title is adopted by the people. 7 TRANSFER OF PROPERTY AND RIGHTS TO COMMONWEALTH

OF PUERTO RICO

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SEC. 105. All the property and rights which may have 9 been acquired in Puerto Rico by the United States under the 10 11 treaty mentioned in section 101 of this title, except such land 12or other property as has heretofore been designated by the 13 President of the United States for military and other reser-14 vations of the Government of the United States, and except such land or other property or rights or interests therein as 15 16 may have been sold or otherwise disposed of in accordance with law, and always excepting the island of Culebra and 17the islands and keys adjacent thereto, are hereby granted 18 to the Government of the Commonwealth of Puerto Rico 19 when constituted. 20

21 RELATIONS WITH THE UNITED STATES PENDING COMPLETE 22 INDEPENDENCE

23 SEC. 106. Until the final and complete withdrawal of
 24 American sovereignty over Puerto Rico---

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1 (1) Every duly adopted amendment to the constitu-2 tion of the Government of the Commonwealth of Puerto 3 Rico shall be submitted to the President of the United 4 States for approval. If the President approves the amend-5 ment or if the President fails to disapprove such amend-6 ment within six months from the time of its submission, the 7 amendment shall take effect as a part of such constitution,

(2) The President of the United States shall have 8 authority to suspend the taking effect of or the operation 9 of any law, contract, or executive order of the Government 10 of the Commonwealth of Puerto Rico, which in his judg-11 12ment will result in a failure of the Government of the Commonwealth of Puerto Rico to fulfill its contracts, or 13to meet its bonded indebtedness and interest thereon or j ; to provide for its sinking funds, or which in his judgment 1.5 will violate international obligations of the United States. ì () (3) The Chief Executive of the Commonwealth of 1 i Puerto Rico shall make an annual report to the President 18 and Congress of the United States of the proceedings and 11) operations of the Government of the Commonwealth of 20Puerto Rico and shall make such other reports as the 21Pr ident or Congress may request. 22

(4) The President shall appoint, by and with the
advice and consent of the Senate, a United States High
Commissioner to the Government of the Commonwealth

of Puerto Rico who shall hold office at the pleasure of 1 the President and until his successor is appointed and 2He shall be known as the United States High qualified. 3 Commissioner to Puerto Rico. He shall be the repre-4 sentative of the President of the United States in Puerto 5Rico and shall be recognized as such by the Government 6 of the Commonwealth of Puerto Rico, by the commanding 7 er cers of the military forces of the United States, and 8 by all civil officials of the United States in Puerto Rico. 9 He shall have access to all records of the Government or 10 any subdivision thereof and shall be furnished by the Chief 11 Executive of the Commonwealth of Puerto Rico with such 12information as he shall request. 13

If the Government of the Commonwealth of Puerto 14 15 Rico fails to pay any of its bonded or other indebtedness or 16 the interest thereon when due, or to fulfill any of its contracts, the United States High Commissioner shall immediately 17 18 report the facts to the President, who may thereupon direct the High Commissioner to take over the customs offices 19 20 and administration of the same, administer the same, and apply such part of the revenue received therefrom as may 21 be necessary for the payment of such overdue indebtedness 22 or for the fulfillment of such cor racts. The United States 23 High Commissioner shall annually, and at such other times 24 as the President may require, render an official report to 25

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the President and Congress of the United States. He shall
 perform such additional duties and functions as may be
 delegated to him from time to time by the President under
 the provisions of this Act.

The United States High Commissioner shall receive 5compensation at the rate of \$15,000 per annum and shall 6 have such staff and assistants as the President may deem 7 advisable and as may be appropriated for by Congress, 8 including a financial expert, who shall receive, for submis-9 sion to the High Commissioner, a duplicate copy of the 10 reports of the insular auditor. Appeals from decisions of 11 12 the insular unditor may be taken to the President of the United States. The salaries and expenses of the High 13 Commissioner and his staff and assistants shall be paid by 14 the United States. 15

16 The first United States High Commissioner appointed
17 under this Act shall take office upon the inauguration of the
18 new Government of the Commonwealth of Puerto Rico.

(5) The Government of the Commonwealth of Puerto
Rico shall provide for the selection of a Resident Commissioner to the United States and shall fix his term of office.
He shall be the representative of the Government of the
Commonwealth of Puerto Rico and shall be entitled to
official recognition as such by all departments upon presentation to the President of credentials signed by the Chief

Executive of said Government. He shall have a seat in 1 the House of Representatives of the United States, with the $\mathbf{2}$ right of debate but without the right of voting. His salary 3 and expenses shall be fixed and paid by the Government of 4 Puerto Rico. Until a Resident Commissioner is selected 5and qualified under this section, existing law governing the 6 election of a Resident Commissioner from Puerto Rico shall 7 continue in effect. -8

9 (6) Review by the courts of the United States of cases
10 from Puerto Rico shall be as now provided by law, and such
11 review shall also extend to all cases involving the constitu12 tion of the Commonwealth of Puerto Rico.

13 (7) The jurisdiction of the United States District
14 Court for the District of Puerto Rico shall be as now pro15 vided by law.

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SEC. 107. Upon the taking effect of this title---

17 (a) No funds now or hereafter made available under the provisions of the Act of March 31, 1933 (48 Stat. 22); 18 the Federal Emergency Relief Act of May 12, 1933 (48 19 Stat. 55); the National Industrial Recovery Act of June 2016, 1933 (48 Stat. 195); the Fourth Deficiency Act of 21 June 16, 1933 (48 Stat. 274); the Act of February 15, 22 1934 (48 Stat. 351); the Emergency Appropriation Act 23 24 of June 19, 1934 (48 Stat. 1021, 1055); and the Emergency Relief Appropriation Act of April 8, 1935 (49 Stat. 25

1 115), may be spent in, or loaned in respect of any project
2 situated in, Puerto Rico, except such parts thereof as may
3 have been obligated prior to the taking effect of this title.

- (b) No loans may be made to any persons resident 4 in Puerto Rico or to any corporations or other juridical 5 entities doing business therein, or in respect of any property 65 there located, by any of the following instrumentalities or 7 wholly owned corporations of the United States: Recon- $\left\{ \cdot \right\}$ struction Finance Corporation, Export-Import Bank of 9 Washington, Second Export-Import Bank of Washington. (\cdot) District of Columbia, Farm Credit Administration or any 11 branches or subsidiaries thereof, Federal Farm Mortgage 12Corporation, Commodity Credit Corporation, Home Owners' 13 Loan Corporation, Federal Housing Administration, or any 14 of the agencies created or existing under authority of the 15 Federal Home Loan Bank Act. 16
- (c) The Act of February 11, 1936 (Public, Numbered 442, Seventy-fourth Congress), shall stand repealed.
 SEC. 108. Upon the inauguration of the Government of
 the Commonwealth of Puerto Rico—
- (a) No further appropriations from Federal funds shall
 be made for Puerto Rico, nor shall any further allotments
 be made from Federal funds for Puerto Rico, nor shall
 unobligated Federal appropriations or allotments be further
 obligated for any of the following purposes:

(1) The activities of the Department of Agriculture
 or any of its bureaus, including the Soil Conservation Service
 and the Agricultural Experiment Station, except that funds
 will continue to be available for the custody and protection
 of the Caribbean National Forest until the same is trans ferred pursuant to section 109 of this title.

7 (2) The activities of the National Park Service of the
8 Geological Survey and of the Office of Education, including
9 the Federal Board for Vocational Education.

10 (3) The activities of the Organized Reserves, of the 11 Reserve Officers' Training Corps, and of the Citizens' Mili-12 tary Training Camps; and the Secretary of War is directed 13 to disband, at the earliest opportunity, all units of the 14 Organized Reserves or of the Reserve Officers' Training 15 Corps now established in Puerto Rico.

16 (4) The activities of the War Department in respect17 of rivers and harbors improvements.

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(5) The activities of the Children's Bureau.

(6) The activities of the Bureau of Fisheries, of theBureau of Air Commerce, and of the Coast and GeodeticSurvey.

22 (b) No appointments shall be made to either the 23 United States Military Academy or the United States 24 Naval Academy in respect of any territorial quota now 25 allotted by law to Puerto Rico: *Provided*, That American

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citizens otherwise eligible under any other quota provisions
 shall not be debarred from appointment by reasons of their
 residence in Puerto Rico.

4 (c) The coastwise shipping laws shall no longer 5 apply to Puerto Rico.

(d) No deposits in any banks in Puerto Rico other 6 than national banks shall be guaranteed by the Federal 7 Deposit Insurance Corporation, and all payments made to 23 said Corporation or to any fund held by it or by its authority 9 in respect to Puerto Rican deposits now made noninsurable. $\left(\right)$ together with any interest actually earned by said payments, 11 shall be returned to the persons who made such payments 12or to their legal successors. 13

SEC. 109. (a) Within six months after the inaugura-1-1 tion of the Government of the Commonwealth of Puerto 15 Rico, said Government shall make adequate provision for 16the defense of Puerto Rico, and upon certification by the 17 Chief Executive of said Government to the President that 18 such provision has been made, Federal recognition as de-19 fined in the National Defense Act, as amended, shall be 20 withdrawn from the National Guard of Puerto Rico: Pro-21 vided. That if no certification is made as aforesaid, said 22 National Guard shall in any event be disbanded six months 23 after said inauguration. The arms, equipment, and mate-24 rial heretofore furnished said National Guard by the United 25

States shall upon such withdrawal of Federal recognition 1 or upon such disbanding, as the case may be, be transferred 2 to the Government of the Commonwealth of Puerto Rico. 3 (b) The following services of the Federal Government 4 in Puerto Rico shall continue to operate and function after ð the inauguration of the Government of the Commonwealth 6 of Puerto Rico, and the respective officers and employees of ĩ such services shall continue in their present status until such \mathbf{S} time as the Chief Executive of said Government shall certify 9 to the President that said Government has made provision]() to operate such services or any of them, to wit: Postal 11 12 Service, Forest Service, Lighthouse Service, Public Health 13Service, Immigration and Naturalization Service, Customs 14 Service, and life-saving activities of the Coast Guard. There-15 upon, and pursuant to the terms of whatever convention may be agreed upon by the United States High Commissioner 16 17 and said Chief Executive, any and all property of the United 18 States used in connection with said services, including land, shall be transferred to the Government of the Commonwealth 19 of Puerto Rico, and the respective officers and employees 20 of said services shall cease to be officers and employees of 21 the United States: Provided, That no convention respecting 22 the Postal Service shall take effect until it shall first have · J · · ; ~ ·) been approved by the Postmaster General of the United 24 In the event that transfers as aforesaid are not made 25 States.

during the existence of said Commonwealth Government. 1 then such transfers shall be made upon final and complete $\mathbf{2}$ withdrawal of American sovereignty from Puerto Rico, not-3 withstanding that suitable conventions for transfer have not 4 been made; and the officers and employees as aforesaid shall 5nevertheless cease to be officers and employees of the United 6 States. 7

(c) Patents and copyrights granted by the United 3 States shall continue to be recognized by the Government 9 of the Commonwealth of Puerto Rico, but said Government 10 11 shall provide, at the earliest practicable date, for the establishment of a patent office and a registry of copyrights in Puerto 12Rico. Pending such establishment, and until the fact thereof 13shall have been certified by the Chief Executive of said 14 Government to the United States High Commissioner, the 15 United States shall continue to grant patents and copyrights 16 for Puerto Rico, but in no event after the final and com-17 plete withdrawal of American sovereignty from Puerto Rico. 18Patents and copyrights issued by the United States 19 during the period of American sovereignty over Puerto Rico 2()shall be protected in Puerto Rico as though such patents and 21copyrights had been granted there, and shall be deemed 22property rights within section 102 (b) (1) of this title. 23(d) All debts of any persons residing in Puerto Rico. 24or of any corporations or other juridical entities doing business 25

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therein, or secured by any property in Puerto Rico, which 1 are owing to any of the agencies named in section 107 (c) 2 hereof or to the Puerto Rico Hurricane Relief Commission 3 or its successor, shall, if possible, be liquidated during the 4 existence of the Government of the Commonwealth of Puerto 5Rico, and the several creditor organizations are authorized to 6 maintain the necessary offices and personnel to assist in such 7 liquidation. Any such debts not liquidated at the time of 8 the final and complete withdrawal of American sovereignty 9 from Puerto Rico, which are then owed by citizens of Puerto 10 11 Rico (as defined in section 112 hereof) or by corporations 12or other juridical entities created by or existing under the laws of Puerto Rico, shall be assumed by the Government 13 14 of Puerto Rico and shall constitute a property right of the 15 United States within section 102 (b) (1) of this title. The 16right of the several creditor organizations to institute fore-17 closure proceedings in respect of debts owed by other than 18citizens of Puerto Rico and corporations or other juridical 19 entities created by or existing under the laws of Puerto 20 Rico, which debts are secured by property in Puerto Rico, 21 shall likewise be protected by section 102 (b) (1) of this 22 title.

(e) Within the two months immediately preceding the
final and complete withdrawal of American sovereignty over
Puerto Rico, all persons held in confinement under authority

of the United States as punishment for any offenses com mitted in Puerto Rico against Federal laws shall be remanded
 to the custody of the Government of the Commonwealth of
 Puerto Rico for such disposition as said Government or its
 successor shall make.

SEC. 110. The United States will pay to Puerto Rico. 6 notwithstanding the provisions of sections 107 (a) and 7 108 (a) (1) hereof, the aggregate sum of all processing 8 9 taxes collected in Puerto Rico by virtue of the Act of May 10 9, 1934 (48 Stat. 670), and not refunded to processors or 11 heretofore expended or obligated for expenditure in Puerto 12Rico for the benefit of agriculture. Such sum shall be 13ascertained by the Secretary of the Treasury of the United 14 States and shall be set off against any sums which may be 15due by Puerto Rico to the United States, the payment of 16which must be secured under section 102 (b) (1) hereof. 17 SEC. 111. After the date of the inauguration of the 18Government of the Commonwealth of Puerto Rico, trade relations between the United States and Puerto Rico shall 19be as now provided by law, subject to the following 2021exceptions:

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(a) During the second year after the inauguration of
the new Government there shall be levied by the United
States on all articles imported from Puerto Rico duty at the

rate of 25 per centum of the rates of duty which are required by the laws of the United States to be levied, collected, and paid on like articles imported from foreign
countries.

5 (b) During the third year after the inauguration of 6 the new Government there shall be levied by the United 7 States on all articles imported from Puerto Rico duty at 8 the rate of 50 per centum of the rates of duty which are 9 required by the laws of the United States to be levied, 10 collected, and paid on like articles imported from foreign 11 countries.

12 (c) During the fourth year after the inauguration of 13 the new Government there shall be levied by the United 14 States on all articles imported from Puerto Rico duty at 15 the rate of 75 per centum of the rates of duty which are 16 required by the laws of the United States to be levied, 17 collected, and paid on like articles imported from foreign 18 countries.

(d) The Government of the Commonwealth of
Puerto Rico may impose upon all articles imported from
the United States a duty not in excess of the duty imposed
by the United States upon like articles imported from
Puerto Rico.

When used in this section in a geographical sense, the term "United States" includes all Territories and possessions of the United States except the Commonwealth of
 the Philippine Islands.

SEC. 112. (a) Within six months after the inauguration of the Government of the Commonwealth of Puerto
Rico, all citizens resident in Puerto Rico, and all citizens
born in Puerto Rico but residing in the United States, must
clect whether they will remain American citizens or whether
they will become citizens of Puerto Rico.

(b) Any citizen residing in Puerto Rico who desires 9 to remain an American citizen must file with the United 10 States High Commissioner, under rules and regulations to 11 be prescribed by said High Commissioner, a declaration 12duly acknowledged that he intends to retain his American 13 citizenship. Such declaration shall be made in quadrupli-14 cate, one copy to remain among the records of said High 15"ommissioner, one copy to be by him forwarded to the 16Secretary of State of the United States, one copy to be by 17 him transmitted to the Government of the Commonwealth 18 of Puerto Rico, and one copy to be retained by the 19declarant. 20

(c) Any citizen born in Puerto Rico but residing in
the United States may similarly subscribe to such declaration of intention before any official authorized to administer
oaths in naturalization proceedings. Such official shall
thereupon forward such declarations to the United States

High Commissioner, under rules and regulations to be pre scribed by said_High Commissioner.

(d) Minor children or persons under legal disability, 3 who would otherwise fall within the classes comprised in 4 paragraphs (a), (b), and (c) hereof, may similarly sub-5scribe such declarations within six months after attaining 6 their majority, or after the removal of disability, as the 7 case may be. Appropriate provision shall be made for the 8 filing of such declarations in case such event does not occur 9 until after the final and complete withdrawal of American i0 11 sovereignty from Puerto Rico.

12 (c) Any citizens resident in Puerto Rico, or any 13 citizens born in Puerto Rico but residing in the United 14 States, who fail to file such declarations of intention within 15 the times specified in this section, shall be deemed citizens 16 of Puerto Rico.

(f) After the expiration of the time for filing declarations as aforesaid, no citizen of Puerto Rico shall regain
American citizenship except under the provisions of the
naturalization laws.

(g) As used in this section, the term "United States"
includes all Territories and possessions and the Common
wealth of the Philippine Islands, and the term "Puerto Rico"
excludes the island of Culebra and the islands and k is
adjacent thereto.

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SEC. 113. (a) After the expiration of the time for
 filing or executing declarations of intention prescribed in
 section 112 of this title—

(1) For the purposes of the Immigration Act of 1917. 4 the Immigration Act of 1924, this section, and all other laws 5 of the United States relating to the immigration, exclusion, 6 or expulsion of aliens, citizens of Puerto Rico, as defined in 7 section 112 hereof, shall be considered as if they were aliens. 8 For such purposes Puerto Rico shall be considered as a 9 separate country and shall have for each fiscal year a quota 10 of five hundred. 11

(2) Any Foreign Service officer may be assigned to 12duty in Puerto Rico, under a commission as a consular officer. 13 for such period as may be necessary and under such regula-14 tions as the Secretary of State may prescribe, during which 15 assignment such officer shall be considered as stationed in a 16foreign country; but his powers and duties shall be confined 17 to the performance of such of the official acts and notarial 18 and other services which such officer might properly perform 19 in respect of the administration of the immigration laws if 20assigned to a foreign country as a consular officer, as may 21be anthorized by the Secretary of State. 22

(3) For the purposes of sections 18 and 20 of the
Immigration Act of 1917, as amended, Puerto Rico shall
be considered to be a foreign country.

(b) The provisions of this section are in addition to 1 the provisions of the immigration laws now in force and 3 shall be enforced as a part of such laws, and all the penal 3 or other provisions of such laws, not inapplicable, shall 4 apply to and be enforced in connection with the provisions 5of this section. An alien, although admissible under the 6 provisions of this section, shall not be admitted to the United 7 States if he is excluded by any provision of the immigration 8 laws other than this section, and an alien, although admis-9 sible under the provisions of the immigration laws other than 1()this section, shall not be admitted to the United States if 11 he is excluded by any provision of this section. 12

(c) Terms defined in the Immigration Act of 1924
shall, when used in this section, have the meaning assigned
to such terms in that Act.

SEC. 114. There shall be no obligation on the part 16 of the United States to meet the interest or principal of 17 bonds and other obligations of the Government of Puerto 18Rico, or of the municipalities or instrumentalities thereof, 19 hereafter issued during the continuance of United States 20sovereignty in Puerto Rico: Provided, That such bonds and 21 obligations hereafter issued shall not be exempt from tax-22 ation in the United States or by authority of the United 23 $21 \pm \text{States}$.

RECOGNITION OF PUERTO RICAN INDEPENDENCE AND

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WITHDRAWAL OF AMERICAN SOVEREIGNTY

3 SEC. 115. (a) On the 4th day of July immediately following the expiration of a period of four years from the 4 date of the inauguration of the new Government under the 5constitution provided for in this Act, the President of the 6 United States shall by proclamation withdraw and surrender 7 all right of possession, supervision, jurisdiction, control, or 8 9 sovereignty then existing and exercised by the United States 10 in and over the Territory and people of Puerto Rico, including all military and other reservations of the Government 11 of the United States in Puerto Rico (except the Culebra 12 13 Naval Reservation and such other naval reservations and fueling stations as are reserved under section 105), and, on 14behalf of the United States, shall recognize the independence 15 of Puerto Rico as a separate and self-governing nation and 16 17 acknowledge the authority and control over the same of the government instituted by the people thereof, under the con-18 stitution then in force. 19

(b) The President of the United States is hereby
authorized and empowered to enter into negotiations with
the Government of Puerto Rico, not later than two years
atter his proclamation recognizing the independence of
Puerto Rico, for the adjustment and settlement of all questions relating to military and naval reservations and fueling

stations of the United States in Puerto Rico (other than the
island of Culebra and the islands and keys adjacent thereto,
which shall remain under the sovereignty of the United
States), and pending such adjustment and settlement the
matter of military and naval reservations and fueling stations
shall remain in its present status.

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NOTIFICATION TO FOREIGN GOVERNMENTS

8 SEC. 116. Upon the proclamation and recognition of 9 the independence of Puerto Rico, the President shall notify 10 the governments with which the United States is in diplo-11 matic correspondence thereof and invite said governments 12 to recognize the independence of Puerto Rico.

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TARIEF DUTIES AFTER INDEPENDENCE

SEC. 117. After Puerto Rico has become a free and 14 independent nation there shall be levied, collected, and paid 15 upon all articles coming into the United States from Puerto 16Rico the rates of duty which are required to be levied, col-17 lected, and paid upon like articles imported from other 18 foreign countries: Provided, That at least one year prior 19 to the date fixed in this Act for the independence of Puerto 20Rico there shall be held a conference of representatives of 21the Government of the United States and the Government 22 of the Commonwealth of Puerto Rico, such representatives 23to be appointed by the President of the United States and 24the Chief Executive of the Commonwealth of Puerto Rico. 25

respectively, for the purpose of formulating recommenda-1 tions as to future trade relations between the Government $\mathbf{2}$ 3 of the United States and the independent Government of Puerto Rico, the time, place, and manner of holding such 4. conference to be determined by the President of the United 5States; but nothing in this proviso shall be construed to 6 modify or affect in any way any provision of this Act relat-7 ing to the procedure leading up to Puerto Rican independ-8 ence or the date upon which Puerto Rico shall become 9 independent. 1()

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IMMIGRATION AFTER INDEPENDENCE

12 SEC. 118. Upon the final and complete withdrawal 13 of American sovereignty over Puerto Rico the immigration 14 laws of the United States (including all the provisions 15 thereof relating to persons ineligible to citizenship) shall 16 apply to persons who were born in Puerto Rico to the same 17 extent as in the case of other foreign countries.

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CERTAIN STATUTES CONTINUED IN FORCE

19 SEC. 119. Except as in this title otherwise provided, 20 the laws now or hereafter in force in Puerto Rico shall 21 continue in force in the Commonwealth of Puerto Rico 22 until altered, amended, or repealed by the Legislature of 23 the Commonwealth of Puerto Rico or by the Congress of 24 the United States, and all references in such laws to the 25 Government or officials of Puerto Rico shall be construed,

insofar as applicable, to refer to the Government and cori responding officials of the Commonwealth of Puerto Rico: 2 Provided, That said Legislature shall have no power to 3 alter or amend or repeal any Federal laws relating to any 4 of the armed forces of the United States, or to the national 5banking system, or the Federal Judicial Code, or the Fed-6 eral Criminal Code insofar as the same is applicable to the 7 change in government. The Government of the Common-8 wealth of Puerto Rico shall be deemed successor to the 9 present Government of Puerto Rico and of all the rights and 10 obligations thereof. Except as otherwise provided in this 11 Act, all laws or parts of laws relating to the present Gov-12ernment of Puerto Rico and its administration are hereby 13 repealed as of the date of the inauguration of the Govern-14 ment of the Commonwealth of Puerto Rico. 15

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"ED SESSION 5. 4525

ABLL

To provide for a referendum in Puerto Rico on the question of independence, to provide for carrying it into effect, and for other purposes.

By Mr. TYDINGS

FEBRUARY 24 (calendar day, APRIL 23), 1936 Read twice and referred to the Committee on Territories and Insular Affairs