# S. 797 

## IN THE SENATE OF TEEE UNITED STATES

Febrular 7,1949
Mr. Trdings introduced the following bill; which was read twice and referred to the Conmittee on Interior and Iusular Affairs

## A BILL

To provide for the withidrawal of the sovereignty f the Thited States orer the island of Puerto Rico and for the recognition of its independence; to provide for notification thereof to foreign govermments; to provide for the assmmption by the Government of Puerto Rico of obligations under the treaty with Spain of December 10, 1898; to define trade and other relations between the United States and Puerto Rico; to provide for the calling of a convention to frame a constitution for the government of the island of Puerto Rico; to provide for certain mandatory provisions of the proposed constitution; to provide for the submission of the constitution to the people of Puerto Rico and its submission to the President of the United States for his approval; to provide for the adjustment of property rights between the United States and Puerto Rico; to provide for the maintenance of military, coaling, and naval stations by the U'iited States vo the wiand of Puerto Rico; to continu.. in force certain statutes
until independence has been granted; and for other purposes.
Whereas, as a result of the treaty ending the Spanish-American War, the island of Puerto Rico, the island of Cuba, and the Philippine Islands came within the jurisdiction of the United States and under the authority of Congress; and

Whereas, in assuming this responsibility, three duties devolved upon Congress: (1) To establish civil govermment, (2) to promote the welfare of the inhabitants, and (3) to take final action at the proper time as to the definite and permanent political status of these islands and their peoples; and

Whereas those three duties have been discharged with regard to the island of Cuba and are in process of finar fulfillment with respect to the Philippine Islands; and

Whereas, in the discharge of the first of these duties with respect to Puerto Rico, Congress in 1900 and in 1917 established and developed forms of civil government by delegating certain powers to the people of Puerto Rico; and

Whereas, in the discharge of the second of these duties with respect to Puerto Rico, Congress has from time to time passed laws and made substantial appropriations from public furds to promote the general welfare of the people of Puerto Rico; and

Whereas, in spite of this discharge of its first two duties by Congress with respect to Puerto Rico, the people of Puerto Rico still lack the right of complete self-government, as well as the full powar to regulate their economic and social life in accordance with their own wishes and on the basis of a republican form of government of their own creation and choosing; and

Whereas the people of Pucrio Rico are entitled to full and com-
plete independence both as a matter of principle and broad American policy; and

Whereas the economic conditions in Puerto Rico are such that the people of the United States and the Federal Treasury are increasingly subjected to financial strain to alleviate the economic distress in Puerto Rico, a situation which is unjust to the people of the United States and to the people of Puerto Rico; and

Whereas the time is now proper and opportune for Congress to discharge its third duty with respect to Puerto Rico, as it has already discharged it with respect to other territory that came under the jurisdiction of the United States as a result of the Treaty of Paris; that is to determine the final and permanent political status of the island and its people in a manner that shall be mutualy satisfactory and beneficial to the people of Puerto Rico and to the United States; and

Whereas Congress has full authority under tl. Constitution and the laws to make such determination, with Presidential approval, and without intervention by the people of Puerto Rico; and

Whereas, in honoring the principle of democracy upon which the people $c^{f}$ the United States have reared their whole national existence, it is deemed fair that the people of Puerto, $\cdots$. Co shall nevertheless have a voice and vote in deter aining under what conditions their whole future life is to be established: Therefore

1 Be it enacted by the senate and House of Representa-
2 tives of the United States of America in Congress assembled,
3 That it is hereby dechat to be the policy of Congress to

1 grant independence to the people of Pucrtn Rice under a
2 constitution meriting their approval, in the framing and 3 approval of which the Govermment of the Thited States

4 shall intervene only for the protection of the legitimate 5 rights of the United States in the premises.

6 . It is furthermore declared to be the policy of Congress 7 to maintain with the people of Puerto Rico, after independ8 ence, a mutually fair and bencficial commercial relationship, 9 evolved through the instrumentalities provided for in this 10 Act.
 convention, which shall mect in the capital of Pucrto rico at such time as the Legislature of Pucrto Rico may fix, within one year after the enactment of this Act, to formulate and draft a constitution for the government of the tion over all the territory in the West Indies ceded to the

21 United States by article II of the Treaty of Peace concluded between the United States and Spain on the 10th day of December 1898. The laws relating to qualifications of voters and the safeguarding oi elections which governed the election of November 3, 1936, shall apply to this election.
with such modifications and additions as the President of the United States may by order preseribe in order to carry out the purpose of securing a true expression of the choice of the people of Puerto Rico.

Cilamagter of constitt tion-mandatory provisions
Srec. 3. The constitution formulated and drafted shall provide for a govermment republican in form, shall contain a bill of rights, including freedom of religious worship, freedom of speech, freedom of the press, freedom of assembly, the right to petition, freedom from mmreasomable searches and seizures, and shall furthermore continue and guarantee all the rights, privileges, and immmities at present enjoyed by the people of Puerto Rico under the Constitution of the United States, and shall expressly guarantee all persons and corporations against any expropriation of property and provide for reasonably prompt, equitable, and effective compensation for any property taken for public use. The constitution shall furthermore, cither as a part thereof or in an ordinance appended thereto, contain provisions to the effect that, pending the final and complete withdrawal of the sovereignty of the United States over the island of Pucrto Rico-
(a) All citizens of Puerto Rico shall owe allegiance to the United States.
(b) Every officer of the government of the Commonwealth of Puerto Rice shall, before entering upon the dis-

1 charge of his duties, take and subscribe am oath of office,
2 declaring, anong other things, that he recognizes and accepts
3 the supreme authority of and will maintain true faith and 4 allegiance to the United States.
(c) Absolute toleration of religious sentiment and wor6 ship shall be secured and no inhabitant or religions organiza7 tion shall be molested in person or property on ascount of religions belief or mode of worship.
(d) Property owned iny the Enited Stater, cemeteries, churches, and parsonages or convents appurtenant therato, and all lands, buildings, and improvements ased exclusively for religious, charitable, or educational purposes shall be exempt from taxation.
(e) Trade relations between Puerto Rico and the Whited States shall be upon the basis prescribed in section 7 .
(f) The public delot of Puerto Rico and its subordinate branches shall not exceed limits now or herealter fixed by the Congress of the Trited States; and no loans shall be contracted in foreign countries without the approval of the President of the United States.
(g) The dehts, liabilities, and obligations of the present govermment of Puerto Rico, its monicipalities, and instrumentalities, valid and subsisting at the time of the adoption of the constitution, shall be assumed and paid by the new government.
(h) Provision shall be made for the establishment and maintenance of an adequate system of public schools.
(i) Acts affecting currency, coinage, imports, exports, and immigration shall not become law until approved by the President of the United States.
(j) Foreign affairs shall be under the divect supervision and control of the Trinted States.
(k) All acts passed by the Legislature of the Commonwealth of Puerto Rico shall be reported to the Congress of the United States.
(l) Puerto Rico recognizes the right of the United States to expropriate property for public uses, to maintain military and other reservations and armed forces in Puerto Rico, and, upon order of the President, to call into the service of such armed forces all military forces organized by the government of Puerto Rico.
(m) The decisions of the courts of the Commonwealth of Puerto Rico shall be subject to review by the Supreme Court of the United States as provided in section 9, paragraph 6.
(n) The United States may by Presidential proclamation excrese the right to intervene for the preservation of the government of the Commonwealth of Puerto Rico and for the maintenance of the govermment as provided in the con itation thereof, for the protection of life, property, and

1 individual liberty, and for the discharge of governmental 2 obligations under and in accordance with the provisions of 3 the constitution.

4
(o) The authority of the United States High Commissioner to the government of Puerto Rico, as provided in this Act, shail be recognized.
(p) Citizens and corporations of the Thited States shall enjoy in the Commonwealth of Puerto Rico all the civil rights of the citizens and corporations, respectively, thereof. submishion of the constitetion to the prishident of the united states

Sec. 4 . Upon the drafting and approval of the constitution by the constitutional convention in Puerto Rico, the constitution shall be sumbitted within two years after the enactment of this Act to the President of the United States, who shall determine whether or no : "onforms with the provisions of this Act. If the President finds that the proposed constitution conforms sulbstantially with the provisions of this Act, he shall so centify to the Govennor of Puerto Rico, who shall so advise the constitutional convention. If the President finds that the constitution does not conform with the provisions of this Act, he shat so advise the Governor of Puerto Rico, stating wherein in his judgment the constitution does not so conform and submitting provisions which will in his judgment make the

1 'constitution so conform. The Governor shall in turn submit
2 such message to the constitutional convention for further
3 action by them pursuant to the same procedure hereinbefore
4 defined, until the President and the constitutional conven5 tion are in agreement.

6 submission of the constitution to the pisple of

8 Sec. 5. After the President of the United States has 9 certified that the constitution conforms with the provisions 10 of this Act, it shall be submitted to the people of Puerto

11 Rico for their ratification or rejection at an election to be to carry out the purpose of securing a true expression of the S. $797-2$

1 States, who shall thereupon issue a proclamation announcing
2 the results of the election, and upon the issuance of such
3 proclamation by the President the existing government of
4 Puerto Rico shall terminate and the new government shall
5 enter upon its rights, privileges, powers, and duties, as pro-
6 vided under the constitution. The present government of
7 Puerto Rico shall provide for the orderly transfer of the 8 functions of government.

If a majority of the votes cast are against the constitution, then the constitutional convention shall frame a new constitution, which shall be transmitted to the President within six months after certification of the result of the clection, and the procedure provided in section 4 and in this section shall be followed until a constitution framed in accordance with the provisions of this Act receives the favorable vote of a majority of the votes cast at an election held as herein provided. In the event of the rejestion of such a newly framed constitution by the duly qualified voters of Puerto Rico, then the constitutional convention shall be considered permanently dissolved and a new election of delegates to a constitutional convention shall be held within one year from the date of such rejection and a new constitution shall be submitted for the approval of the people of Puerto Rico.

Transfer of property rights to puerto rico

## COMMONWEALTH

Sec. 6. All the property and rights which may have been acquived in the island of Puerto Rico by the United States under tine treaty mentioned in the second section of this Act, except such land or other property as has heretofore been designated by the President of the United States for military, naval, and other reservations of the Government of the United States, or which may hereafter be designated, and except such land or other property or rights or interests therein as may have been sold or otherwise disposed of in accordance with law, are hereby granted to the government of the Commonwealth of Puerto Rico: Provided, however, That this shall not deprive the United States from establishing a naval base or bases on Puerto Rico in the interests of its national defense prior to the date of the declaration of the final independence of Puerto Rico. trade relations after the independence of puerto RICO

Sec. 7. Trade relations as existing between Puerto Rico and the remainder of the United States immediately prior to the proclamation of independerce shall continue in effect between the United States and the Republic of Puerto Rico: Provided, however, That beginning on the first anniversary of the proclamation of independence there shall be levied on

I all articles imported from P'uerto Rico into the United States
2 a duty of $2 \frac{1}{2}$ per centum of that required by the laws of
3 the 「'nited States to be levied, collected, and paid on like
4 articles imported from foreign comutries; and such duty 5 shall be increased on each subsequent amiversary by a like

6 212 per centime until such duty equals 100 per centum of 7 that levied on like articles imported from other foreign 8 eomutries: Provided further, That the Republic of Puerto

9 Rico shall, during the first year after the date of the proc10 lanation of independence adr it all goods coming from the 11 Trinted States to Puerto Rico free of all levies on all articles

14 Republic of Puerto Rico shall levy and collect on all articles of the Republic of Pucrto Rico to be levied, collected, and paid on like articles imported from foreign countries other tham the Cuited States: And procided furll:e's, That the S. $797-3$

1 Republic of Puerto Rico at any time may by law cancel 2 this whole arrangement providing for trade betwen the

3 Enited States and the Republic of Puerto Rico and thence4 forth the United States shall lery the same tariff, customs, 5 and duties on articles imported from the Republic of Puerto

6 Rico into the Chited States as would be levied against the 7 articles of my other forcign comitry, and the Reponblic of

8 Puerto Rio o shall thereafter likewvise levy such tariffs against 9 articles imported into Puerto Rico from the Thited Nitates as
and self-governing nation and acknowledge the authority and control over Puerto Rico of the government instituted by the people of Puerto Rico, under the constitution then in force: Provided, Tha the constitution has been previously amended to include the following provisions:
(1) That the property rights of the United States and Pucrto Rico shall be promptly auijusted and settled, and that all existing property rights of citizens or corporations of the United States shall be acknowledged, respected, and safeguarded to the same extent as property rights of citizens of Puerto Rico.
(2) That the officials elected and serving under the constitution adopted purstiant to the provisions of this Act shall be the constitutional officers of the free and independent government of Puerto Rico and qualified to function in all respects as if elected directly under such government, and shall serve their full terms of office as prescribed in the constitution.
(3) That the government of Puerto Rico, on becoming independent of the United States, will assume all continuing obligations assumed by the United States under the treaty of peace with Spain ceding said Puerto Rico to the United States.
(4) That by way of further assurance the government

1 of Puerto Rico will embody the foregoing provisions (except

7 be submitted to the President of the United States for apparagraph (2)) in a treaty with the United States.

Sme. 9. Tutil the final and complete withdrawal of American sovereignty over Puerto Rico-
(1) Every duly adopted amendment to the constitution of the govermuent of the Commonwealth of Puerto Rico shall proval. If the President approves the amendment or if the President fails to disapprove such amendment within six months from the time of its submission, the amendment shall take effect as a part of such constitution.
(2) The President of the United States shall have authority to suspend the taking effect of or the operation of any law, contract, or executive order of the government of the Commonwealth of Puerto Rico, which in his judgment will result in a failure of the government of Puerto Rico to fulfill its contracts, or which in his judgment will violate international obligations of the United States.
(3) The Chief Executive of the Comme vealth of Pucrto Rico shall make an annual report to the President and Congress of the United States of the proceedings and operations of the government of the Commonwealth of Puerto Rico and shall make such other reports as the President or Congress may request.
(4) The President shall appoint, by and with the advice

1 and consent of the Senate, a United States High Commis-
2 sioner to the government of the Commonwealth of Puerto
3 Rico who shall hold office at the pleasure of the President
4 and until his successor is appointed and qualified. He shall
5 be known as the United States High Commissioner to Puerto
6 Rico. He shall be the representative of the President of the
7 United States in Puerto Rico and shall be recognized as such
8 by the government of the Commonwealth of Puerto Rico,
9 by the commanding officers of the military forces of the
10 United States, and by all civil officials of the United States 11 in Puerto Rico. He shall have access to all records of the government or any subdivision thereof, and shall be furnished by the Chief Executive of the Commonwealth of Puerto Rico with such information as he shall request. The United States Figh Coinmissioner shall annually, and at such other times as the President may require, render an official report to the President and Congress of the United States. He shall perform such additional duties and functions as may be delegated to him by the President under the provisions of this Act.

The United States High Commissioner shall receive the same compensation as is now received by the Governor of Puerto Rico, and shall have such staff and assistants as the President may deem advisable and as may be appropriated for by Congress, including a financial expert, who

1 shall receive for submission to the High Commissioner a
2 duplicate copy of the reports of the insular auditor. Appeals
3 from decisions of the insular auditor may be taken to the
4 President of the United States. The salary and expenses
5 of the High Commissioner and his staff and assistants shall
6 be paid by the United States. The first United States High
7 Commissioner appointed under this Act shall take office
(5) The government of the Commonwealth of Puerto Rico shall provide for the selection of a Resident Commissioner to the United States, and shall fix his term of office. Fre shall be the representative of the govermment of the Commonwealth of Puerto Rico and shall be entitled to official recognition as such by all departments upon presentation to the President of the Thited States of credentials signed by the Chief Executive of said govermment. The shall have a seat in the House of Representatives of the United States, with the right of debate, but without the right of voting. His salary and expenses shall be fixed and paid by the government of Puerto Rico. Until a Resident Commissioner is selected and qualified under this section, existing law governing the appointment of a Resident Commissioner from Puerto Rico shall continue in effect.
(6) Review by the Supreme Court of the United States
$2 t$ court, one copy to be by it forwarded to the Socretary of
25 State of the United States, one copy to be by it transmitted

1 to the Governor of Puerto Rico, and one copy to be retained 2 by the declarant.

3 (c) Any such citizen residing elsewhere in the United
4 States may similarly file such a declaration of intention with
5 any official authorized to administer the oath in naturaliza-
6 tion proceedings, and any such citizen residing outside the
7 United States, with a diplomatic or consular official of the
8 United States. Such official shall thereupon forward such
9 declaration to the United States District Court for the Dis-
10 trict of Puerto Rico, under rules and regulations prescribed
11 by said court.
12 (d) Such declaration must be filed within six months 13 after the date of the election approving the constitution: 14 Provided, however, That such declaration need not be filed 15 by a minor child or person under legal disability before six period specified in this section shall be deemed a citizen of Puerto Rico upon the proclamation of independence of Puerto Rico or upon the expiration of the applicable period,
whicherer happens later. Until such time, however, all such citizens shall retain their American citizenship. After such time, no such "itizen shall regain American citizenship except mader the provisions of the mataralization law.
(f) As used in this section the term "United States" includes Puerto Rico, all other territories and possessions of the Cuited States, the Commonrvalth of the Philippine Islands, and the Canal Zone.
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Sme. 12. Effective upon the proclamation of independence of Paerto Rico, the existing public dent of Puerto Rico, insular and muncipal, shall be, mod herely is, assumed by the Thited States, and all craims of the Thited States against residents of Puerto Rico them existing shall be, and hereby are, transferred and wet over to the Republic of Puerto Rico. The Republic of Pucrto Rico shall thereupon become indebted to the Thited States for the amount of the debt hereby assumed and the amomet of the clams herely transferred and set over: Provided, howerer, That until the final and complete withdrawal of American sorererignty over Pucrto Rice, if the govermment of the C'mmonwealth of Pucrto Rico fails to pay any of its bonded or other indebtedness or the interest thereon when due or to fulfill any of its contracts, the United States High Commissioner shall immediately report the facts

1 to the President, who may thereupon direct the High Com-
2 missioner to take over the customs offices and administration
3 of the same, administer the same, and apply such part of the
4 revenue received therefrom as may be necessary for the pay-
5 ment of such overdue indebtedness or for the fulfillment of
6 such contracts: And provided further, That there shall be no
7 obligation on the part of the Thited States to meet the prin8 cipal or interest of bonds and other obligations of the govern-

9 ment of Puerto Rivo or of the namicipal govermments thereof, 10 hercafter issued during the contimunace of Thited States 11 sovereiguty in Puerto Rico, and provided also that such bonds Act the President shall appoint a commission of five experts
who shall make a thorough survey of the economic conditions on the island of Puerto Rico, and who shall within six months after the date of their appointment render a written report to the President embodying the results of their investigation and study. The report of the commission shall contain recommendations as to the form of assistance which the Government of the Crinted States maly render to the people of Puerto Rico to emable them to attain a greater degree of economic and social well-being. Within six months • after the rendering of such report the President shall, if he decms it adrisable, recommend to the Congress of the United States specific recommendations for assisting the govermment of Puerto Rico, after its inauguration, in improving the condition of the people of Puerto Rico.

## LMMIGRATION AFTER INDEPENDENCE

Sec. 15. Upon the final and complete withdrawal of American sovereignty over Puerto Rico the immigration laws of the United States (including all the provisions thereof relating to persons ineligible to citizenship) shall apply to persons who were born in Puerto Rico to the same extent as in the case of other foreign countries.
certatn statutes continued in force
Sec. 16. Except as in this Act otherwise provided, the laws now or hereafter in force in Puerto Rico shall continue in force in the Commonwealth of Puerto Rico until altered,

1 amendea, or repealed by the Legislature of the Common2 wealth of Puerto Rico or by the Congress of the Thited 3 States, and all references in such laws to Puerto Rico 4 shall be construed to mean the government of the Common5 wealth of Puerto Rico. The government of the Com6 monwealth of Puerto Rico shall he deemed successor to the

7 present government of Puerto Rico and of all the rights and o obligations thereof. Except as otherwise provided in this

9 Act, all laws or parts of laws relating to the present govern10 ment of Puerto Rico and its adninistration are hereby re11 pealed as of the date of the inauguration of the government 12 of the Commonwealth of Puerto Rico.

Sec. 17. If any provision of this Act is declared memstitutional or the applicability thereof to any person or circumstances is held invalid, the valditity of the remainder of the Act and the applicability of such provisions to other persons and circumstances shall not he affectec . .arelp.

## proviston of certain expenses

Sec. 18. All necessary expenses of the elections, the constitutional conventions, and the commissioncrs dexignated by the convention in the negotiation of the proposed commercial agreement under this Act shall be provided by the Legislature of Pucrto Rico. The sum of $\$ 10,000$ is hereby appropriated to defray all necessary expenses of the commissioners designated by the President of the United States

1 in the negotiation of the proposed commercial agreement
2 under this Act.
3 There is hereby appropriated the sum of $\$ 25,000$ to
4 defray all necessary expenses of the economic commission
5 of five, none of whom shall, however, receive any salary,
6 but whose expenses in attending to their duties shall be paid
7 out of such sum. The commission may eus ge the services
8 of experts, research workers, comusel, stenographic, and
9 other help required to carry out its duties.

## effective date

11 Sec. 19. The foregoing provisions of this Act shall not 12 take affect mitil aceepted by concturent resolutions of the 13 Legislature of Puerto Rico or by a convention called for the It purpose of passing upon that guestion as may be provided by the Legislature of Puerto Rico.


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